

Message Text

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ORIGIN DLOS-03

INFO OCT-01 SS-14 ISO-00 EA-13 DODE-00 L-02 PM-03 SSO-00

NSCE-00 NSC-07 CIAE-00 INR-10 NSAE-00 RSC-01 INRE-00

SPC-01 OMB-01 PRS-01 IO-03 COA-01 EB-03 SCI-01 CG-00

DOE-00 FEA-01 /066 R

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O P 020145Z APR 74 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY MANILA NIACT IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

INFO AMEMBASSY JAKARTA PRIORITY

AMCONSUL SYDNEY

C O N F I D E N T I A L STATE 065537

LIMDIS, MANILA ONLY ZFF

E.O. 11652: GDS

TAGS: PBOR

SUBJECT: LOS: ARCHIPELAGOS CONSULTATIONS

REF: STATE 63646

FOR AMBASSADOR SULLIVAN

1. WE ARE FULLY AWARE YOUR SERIOUS CONCERNS WITH IMPACT OF
ARCHIPELAGO CONSULTATIONS BETWEEN U.S. AND INDONESIA ON
RELATIONS WITH PHILIPPINES. DEPT WILL MAKE EVERY EFFORT
KEEP YOU FULLY INFORMED OF ALL DEVELOPMENTS IN CONNECTION
WITH NEGOTIATIONS ON ARCHIPELAGOS. IN THAT CONNECTION,
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WE ARE PREPARING FOR YOU DETAILED ACCOUNT OF PROPOSALS

WHICH U.S. TEAM MADE IN JAKARTA.

2. LOS TEAM MEMBERS WHO HAVE NOW RETURNED TO WASHINGTON, HAVE REVIEWED QUESTION OF WHETHER MR. OXMAN SHOULD GO TO MANILA TO BRIEF YOU. ALL MEMBERS U.S. LOS TEAM STRONGLY BELIEVE VISIT COULD UNDERMINE BEST OPPORTUNITY TO DATE OF REACHING ACCOMMODATION ON SENSITIVE ARCHIPELAGO ISSUES, INCLUDING ACCOMMODATION WITH THE PHILIPPINES.

3. IN PLANNING FOR ARCHIPELAGO CONSULTATIONS DEPT.CONCLUDED BEST TACTIC WOULD BE TO HAVE INITIAL DISCUSSIONS WITH INDO-NESIANS ONLY, AS INDONESIANS CLOSER TO U.S. POSITION AND HAD WORKED CLOSELY WITH OTHER ARCHIPELAGO STATES INCLUDING

PHILIPPINES. MOREOVER, OUR TALKS WERE INITIATED THROUGH EXCHANGE OF PRESIDENTIAL LETTERS. WE CONSIDERED THAT INCLUDING OTHER COUNTRIES IN CONSULTATIONS AT THIS STAGE COULD UNDERCUT IMPACT OF PRESIDENTIAL LETTER AND WOULD HAVE HURT OUR CHANCES OF MAKING PROGRESS WITH INDO-NESIANS. THIS ANALYSIS APPEARS TO HAVE BEEN BORNE OUT BY EVENTS IN JAKARTA. FURTHER, US LOS TEAM AGREED WITH GOI THAT US WOULD NOT DISCUSS THESE NEGOTIATIONS WITH OTHER ARCHIPELAGO COUNTRIES AND THAT THIS WOULD BE LEFT TO GOI WHICH WOULD CONSULT WITH OTHER ARCHIPELAGO CLAIM-ANTS PROMPTLY. WE ALSO STRESSED WITH INDONESIANS THAT VISIT PURSUANT TO PRESIDENTIAL LETTER WAS SOLELY FOR PURPOSE OF DISCUSSIONS WITH THE INDONESIANS AND NO OTHERS. WE FEAR THAT FOR ALL THESE REASONS A VISIT BY ANY MEMBER LOS TEAM TO MANILA, EVEN THOUGH ONLY TO BRIEF YOU, MIGHT JEOPARDIZE PROGRESS ACHIEVED SO FAR AS VISIT MIGHT BE MISINTERPRETED BY INDONESIANS. EVEN THOUGH BRIEFING OF YOU WOULD NOT BE INCONSISTENT WITH TEAM'S UNDERSTANDING WITH GOI, VISIT BY OXMAN TO MANILA MIGHT NEVERTHELESS BE PERCEIVED BY GOI AS BREACH OF AGREEMENT. MOREOVER, IN VIEW DISCUSSIONS, IF SUCH BRIEFING WERE TO TAKE PLACE WE WOULD BE OBLIGED INFORM INDONESIANS AT HIGH LEVEL IN ADVANCE.

4. IN LIGHT THESE CONSIDERATIONS, DEPT STRONGLY ADVISES AGAINST OXMAN VISIT TO MANILA AT THIS TIME. WE WOULD
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STRONGLY PREFER FULL BRIEFING FOR YOU BE GIVEN IN WASH-INGTON. HOWEVER, IF DESPITE CONSIDERATIONS OUTLINED ABOVE YOU BELIEVE OXMAN BRIEFING OF YOU IN MANILA ABSO-LUTELY ESSENTIAL PLEASE INFORM ASAP. RUSH

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